

# Code Enforcement: What Every Local Official Should Know

A Division of New York Department of State

#### The mission of code enforcement

"To establish the minimum requirements for providing a reasonable level of life safety and property protection in new and existing buildings, structures and premises."

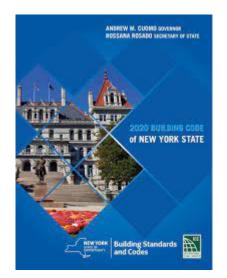
"Building Code Act"

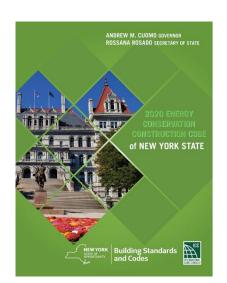
To protect Health, Safety and General Welfare

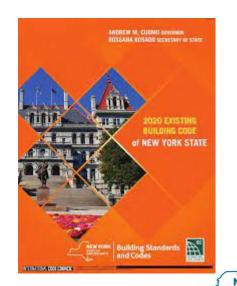


#### What are codes?

"A systematic, comprehensive collection of laws and rules."









and Codes

#### Where do codes come from?

Codes restrictions do not develop in a vacuum They generally erupt after a disaster





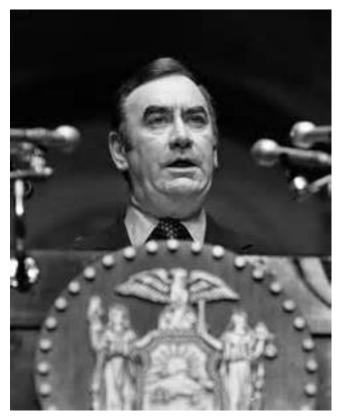




## Historical development

- MGM Grand Hotel: Las Vegas, NV
- November 21, 1980
- 85 people died

- Stouffer's Inn: Harrison, NY
- December 4, 1980
- 26 people died





#### **Blue Ribbon Task Force**

- Few communities with codes
- Inconsistent enforcement
- Myriad of codes across state
- State Building Construction Code
  - Fire Prevention Code
  - Local codes/national codes
  - Mix of codes
- Lack of consistency and training





#### Blue Ribbon Task Force – recommendations

- Single document applied uniformly
- Address construction, fire prevention and building maintenance
- Provide a <u>minimum</u> level of safety statewide
- Article 18 NYS Executive Law, Section 371



#### **Blue Ribbon Task Force – results**

- Task Force report accepted by the NYS Legislature
- Chapter 707 of the Laws of 1981, signed by Governor Carey on July 22, 1981
- Recognized that fire prevention and building codes are closely related
- Mandated statewide
- Applies to all buildings, private and public
- Statewide approach to training
- Created the NYS Uniform Fire Prevention and Building Code



## **Uniform Code – hot topics when enacted**

### **Initially:**

- Fire safety
- Building construction
- Structural stability
- Reference standards
- Housing/Property Maintenance
- Accessibility



## **Uniform Code – evolving priorities**

### More recently:

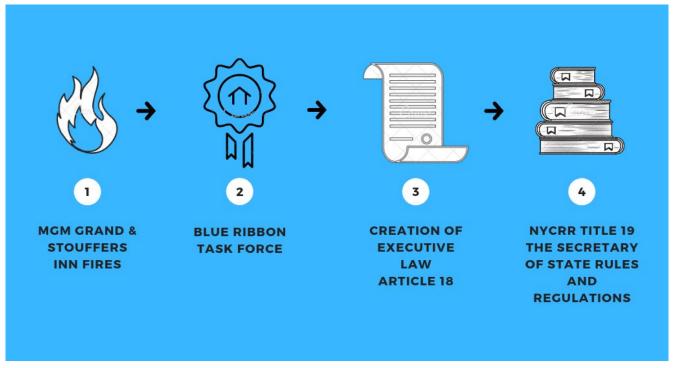
- Existing buildings
- Quality control
- Building technology
- Energy conservation
- Sustainability
- Resilience



# NYCRR Title 19 – The Secretary of State Rules and Regulations

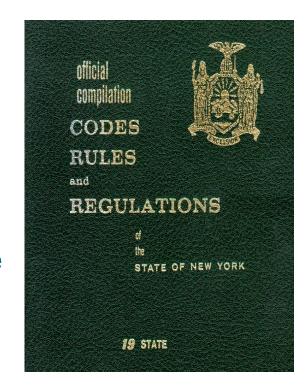


## **Evolution of Building Code in NYS**



#### What is NYCRR?

- New York Codes, Rules, and Regulations
- Primarily contains state agency rules and regulations adopted under the State Administrative Procedure Act (SAPA)
- The 22 titles include one for each state agency, one for miscellaneous agencies and one for the Judiciary
- Title 19: State (Secretary of State)





# Title 19 XXXII Code Enforcement 1201 - 1210 XXXIII **Building Code** Council **Sub Chapters**

A-B-C

#### Chapter XXXII Division of Code Enforcement and Administration

- Part 1201 Uniform Code: Procedures for Certain Classes of Buildings
- Part 1202 Uniform Code: Administration and Enforcement in Certain Local
- Governments
- Part 1203 Uniform Code: Minimum Standards for Administration and
- Enforcement
- Part 1204 Uniform Code: Administration and Enforcement by State Agencies
- Part 1205 Uniform Code: Variance Procedures
- Part 1206: Financial Assistance to Local Governments for Administration and
- Enforcement
- Part 1207 Uniform Code: Reimbursement of Local Government Training Costs
- Part 1208 Uniform Code: Training of Staff
- Part 1209: Regulations and Fees for Factory Manufactured Homes
- Part 1210: Manufactured Homes

#### Chapter XXXIII State Fire Prevention and Building Code Council

Subchapter A: Uniform Fire Prevention and Building Code

Subchapter B: State Energy Conservation Consturction Code

Subchapter C: Other Regulations

Appendices

## Title 19 Chapter XXXII Part 1201

- Procedures for Certain Classes of Buildings
- Executive Law Section 381 assigns responsibility for code enforcement to:
  - Villages, Towns, Cities and Counties
- This part provides exceptions to the law for certain buildings, such as:
  - Governmental Buildings
  - Manufactured Housing



## NYS Uniform Fire Prevention and Building Code

- The minimum standard for the State of New York
  - NYC
- Municipalities may not have a less restrictive construction or fire prevention standard
- Municipalities may have more restrictive standards but the More Restrictive Local Standard (MRLS) requires approval by the NYSFPBC Council
- A municipality cannot enforce a more restrictive local law until approved by the Codes Council



#### More restrictive local standards

# To be in compliance with § 379, the local law or ordinance must be:

- 1. More restrictive than the Uniform Code
- Special conditions prevailing within the local government that make more restrictive standard reasonably necessary
- 3. Conform with accepted engineering and fire prevention practices and purposes of Article 18 of Executive Law



#### More restrictive local standards

# To be in compliance with § 379, the local law or ordinance must be:

- 4. Submitted by Chief Executive Officer, or chairman of the legislative body of such local government, within 30 days of such enactment or adoption of local law
- Code Council can approve in whole or part



# Part 1203 Minimum Standards for Administration and Enforcement

- Establishes responsibility:
  - Local governments
  - County governments
  - Other accountable agencies
- Establishes vehicle for process:
  - Local and county government must provide through local law
  - State agencies follow Part 1204
  - Other entities equal the minimum provisions
- Repealed and Replaced 2022



### Part 1203.2 Program and administration features

1203.2(d)

- Every authority having jurisdiction responsible for enforcement of the code
- Shall exercise its power to assure the public receives protection from fire hazards and inadequate construction





## Part 1203.2 Program and administration features

### 1203.2(e): Contracts and other Agreements

- 1. Allows local government to contract out the administration and enforcement program
  - Provider must meet the qualifications of Part 1208
- 2. No agreement shall be made by which the public powers of a municipality are surrendered
  - Building Permits, Certificates, Orders or Appearance
     Tickets must be issued by a public officer



## Part 1203.2 Program and administration features

### 1203.2(f)

- The persons, offices, departments, agencies or combinations thereof shall be clearly identified
- Local job titles and the scope of duties
- Examples: Building Inspector, Fire Inspector, Code Enforcement Officer, Housing Inspector, etc.
- Contracted or Shared Services





## **Building safety inspectors**

#### **Building Safety Inspector**

 Performs fire safety and/or property maintenance inspections of *existing* buildings and structures

#### **Certified Building Safety Inspector**

 A person who has been certified as having successfully completed the applicable basic training program and whose certification has not been revoked or become inactive



#### Code enforcement officials

#### **Code Enforcement Official**

- Review and/or approval of plans incidental to the issuance of a permit for the construction or alteration of buildings and structures;
- Construction inspections performed during and/or upon completion of the construction or alteration of buildings and structures; and
- Any other enforcement activity that is not also a building safety inspector enforcement activity

#### **Certified Code Enforcement Official**

 A person who has been certified as having successfully completed the applicable basic training program and whose certification has not been revoked or become inactive



#### Part 1203.3 Minimum features

- 1203.3(a)(1) Building permits shall be required for any work which must conform to the Uniform Code
- A Building Permit System
- Application
- Construction Inspections
- Final Inspection
- Certificate of Occupancy
- Note: Zoning is a completely different process



## **Building permit exceptions**

#### A municipality may allow exceptions:

- Tool/storage sheds
  - 144 square feet or less
  - In 1 or 2 Family buildings and Townhouses
- Playhouses
  - In 1 or 2 Family buildings and Townhouses
- Temporary sets and scenery
  - Associated with motion picture, television, and theater uses
- Window Awnings
  - Supported by an exterior wall
  - In 1 or 2 Family buildings and Townhouses or multiple single-family dwellings





## **Building permit exceptions**

### A municipality may allow exceptions:

- Partitions and Moveable Cases (in offices, etc.)
  - Less than 5'-9" high
- Installation of listed portable electrical, plumbing, or cooling equipment
  - replacement does not alter the equipment's listing or render it inconsistent with the equipment's original specifications



## **Building permit exceptions**

#### A municipality may allow exceptions:

- Painting, Wallpapering, Tiling, Carpeting
  - Or similar finishing work
- Repairs, provided it does not impact fire and life safety
  - Not part of the structural system
  - No rearrangement of the required means of egress
  - Do not cause an impairment of a fire protection system





Operating permits shall be required:

- (i) manufacturing, storing, or handling hazardous materials in quantities exceeding those listed in the applicable Maximum Allowable Quantity tables found in Chapter 50 of the FCNYS
- (ii) buildings, structures, facilities, processes, and/or activities that are within the scope and/or permit requirements of the chapter or section title of the FCNYS listed and described in section 1203.3 (g)(1)(ii) as follows:



- (a) Chapter 22, "Combustible Dust-Producing Operations."
- (b) Chapter 24, "Flammable Finishes."
- (c) Chapter 25, "Fruit and Crop Ripening."
- (d) Chapter 26, "Fumigation and Insecticidal Fogging."
- (e) Chapter 31, "Tents, Temporary Special Event Structures, and Other Membrane Structures."
- (f) Chapter 32, "High-Piled Combustible Storage."
- (g) Chapter 34, "Tire Rebuilding and Tire Storage."
- (h) Chapter 35, "Welding and Other Hot Work."
- (i) Chapter 40, "Sugarhouse Alternative Activity Provisions."
- (j) Chapter 56, "Explosives and Fireworks."
- (k) Section 307, "Open Burning, Recreational Fires and Portable Outdoor Fireplaces."
- (I) Section 308, "Open Flames." Removing paint with a torch, or using open flames, fire, and burning in connection with assembly areas or educational occupancies; and
- (m) Section 319, "Mobile Food Preparation Vehicles."



Operating permits shall be required:

- (iii) energy storage systems;
   where the system exceeds specified values
- (iv) buildings containing one or more areas of public assembly;
- (v) Outdoor events with attendance exceeding 1,00 persons



Operating permits shall be required:

- (vi) facilities that store, handle or use hazardous production materials;
- (vii) parking garages as defined in section 1203.3 (j);
- (viii) buildings whose use or occupancy classification may pose a substantial potential hazard to public safety, and...



Operating permits shall be required:

 (ix) other processes or activities or for operating any type of building, structure, or facility at the discretion of the authority having jurisdiction.



## Condition assessments of parking garages

- Each authority having jurisdiction shall include in its code enforcement program provisions requiring condition assessments of parking garages
- Sample local law available on website: https://dos.ny.gov/code/local-government-stateagency-enforcement-programs



## Condition assessments of parking garages

- The owner or operator of each parking garage shall cause such parking garage to:
  - Undergo an initial condition assessment,
  - Periodic condition assessments, and
- Such additional condition assessments deemed necessary
- Following the initial condition assessment such parking garage shall undergo periodic condition assessments at intervals not to exceed the lesser of:
  - (i) Three (3) years, or
  - (ii) At such shorter period as may be fixed by the authority having jurisdiction



### Fire safety and property maintenance inspections

Provisions shall be made for:

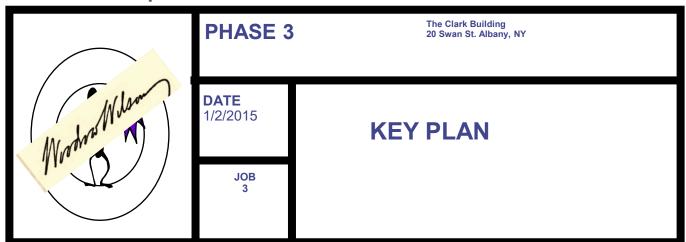
- (1) ... buildings which contain an area of public assembly at intervals not to exceed one year(2) ... one year for public and private schools, and colleges
- (3) ...three years for all multiple dwellings and all nonresidential occupancies



### Other Laws to be Aware Of

NYS Education Law: Professional Stamp required

- Art. 145, Chapter 7209 Engineer
- Art. 147, Chapter 7307 Architect



### **Education Law: Exceptions**

- Farm buildings used directly and solely for agricultural purposes
- Residence buildings of gross area of fifteen hundred square feet or less
- Alterations, costing less than \$20,000 which do not involve changes affecting the structural safety or public safety



## Worker's Compensation and Disability

Workers Compensation Law, Article 4, Section 57

 Shall <u>not</u> issue such permit unless proof duly subscribed by an insurance carrier is produced



# Administration & Record Keeping



# 1203.3 (I) Record Keeping

- Record Keeping is Important!
- If records can't be provided, how does a municipality prove compliance with:
  - State Law
  - State Regulation
- If records can't be provided, how do you justify your actions?
  - Enforcement proceedings
  - Budget justifications
  - Avoiding liability



## **Establish Parameters through Local Law**

- Time Frames for Inspections
- Fees for Inspections
- Operating Permits for Hazardous Occupancies
  - Facilities with Hazardous Materials
  - Lumber Yards
  - Service Stations or Repair Garages
- Administrative Procedures



## **Using Outside Help**

- Third party inspection agencies
- Legal authority cannot be given away
- Provides specialized knowledge
- Examples:
  - Electrical Inspections
  - Furnaces/Boiler Inspections
  - Chimney Inspections
  - Plumbing Inspections
  - Energy Code Compliance





# State Involvement in Building Code Administration



### Regional Board Involvement

#### 1205.3: Powers and Duties

- Power to VARY or MODIFY
- "However ... shall not substantially adversely affect provisions for health, safety, and security AND that equally safe and proper alternatives may be prescribed."
- May also hear and decide appeals:
  - Of any order or determination
  - Or failure to order or determine



### **Code Variance Procedure**

1205.3 (a)(1): Vary or modify a provision or requirement

- 6 criteria:
- 1. Excessive and unreasonable economic burden
- 2. Would not achieve intended objective
- 3. Inhibit important public policy
- 4. Physically or legally impracticable
- 5. Unnecessary/alternatives achieve results
- 6. Change so slight/negligible benefit



# 1203.4 Program Review and Reporting

- Local governments must submit an annual report of its administrative and enforcement activities of the Uniform Code to the Codes Division at DOS
- Upon request by DOS, every municipality shall provide its records and related materials pertaining to its administration and enforcement of the Uniform Code

### **Revoke or Suspend Certifications**

Any CEO or BSI who is found after a hearing to:

 "Materially failed to uphold duties of a code enforcement officer" including but not limited to:

"Material errors or omissions on an inspection report"



### Resources

- Administration and Enforcement of the Uniform Fire Prevention and Building Code and the Energy Conservation Construction Code publication: <a href="https://dos.ny.gov/administration-and-enforcement-uniform-code">https://dos.ny.gov/administration-and-enforcement-uniform-code</a>
- Model Local Law for the Administration and Enforcement of the NYS Uniform Fire Prevention and Building Code: <a href="https://dos.ny.gov/code/local-government-state-agency-enforcement-programs">https://dos.ny.gov/code/local-government-state-agency-enforcement-programs</a>



**Building Standards** 

## **New York Department of State**

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